

Jefferson Area Community Criminal Justice Board

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Albemarle • Charlottesville • Fluvanna • Goochland • Greene • Louisa • Madison • Nelson • Orange

Minutes
Quarterly CCJB Meeting
July 13, 2022
6:00 pm
(Via Zoom)

Members Present: Hosea Mitchell, Ted Voorhees, Amy Morris, Ross Carew, Amanda Galloway, Martin Kumer, Tommy Barlow, William Logan

Members Absent: Marna Bentley, Clarissa Berry, Hon. Dale Durrer, Marie Durrer, Tripp Martin, Nic Reppucci, Jesse Rutherford, Avnel Coates, Jim Hall, Sena Magill, Stephanie MacDonald, James Jewett, Hon. Rick Moore, David Wells

Guests Present: Peter Alonzi, UVa School of Data Science

Staff Present: Neal Goodloe, Criminal Justice Planner

One Stop Reentry Shop:

Ross, Amy and Neal reported on the new One-Stop Shop assembled in the District 9 parking lot the past two Wednesdays.

Beginning July 1, 2022, House Bill 5148 created a set of earned sentencing credits for Virginia Department of Corrections inmates that awards eligible, non-violent inmates up to 15 days earned credit for every 30 days served. Since the time credits are applied retroactively, up to 3,000 Virginia DOC inmates (and state-responsible inmates held in Virginia's jails) are eligible for early release between 7/1/2022 and 8/31/2022. This represents 75-100 DOC inmates coming home to CCJB member jurisdictions during July and August of this year.

In response, a "One-Stop Shop" has been set up in the parking lot of the District 9 Probation Office on Wednesdays, to provide a variety of reentry resources for those just released from confinement, in addition to anyone with a previous period of incarceration who might benefit from additional resources. These resources include Medicaid enrollment, health care referrals,

job search assistance, educational resources, housing assistance, behavioral health referrals, social services, basic toiletries, food, and other essentials. The One-Stop Shop will continue to operate on Wednesdays from 12-2 pm until reentry volume returns to normal (mid to late August).

Albemarle-Charlottesville Therapeutic Docket:

Ross updated the CCJB on funding for the Albemarle-Charlottesville Therapeutic Docket, which serves the needs of misdemeanor criminal defendants with serious mental health disorders.

The Therapeutic Docket has proven so essential that the number of participants has outgrown existing staffing resources.

In response, Anna Mendez (Director of Partner for Mental Health), Susan Morrow (OAR's Assistant Director) and Joanna Jennings of Region Ten teamed up to write a Federal grant application seeking additional funding to serve more participants. That grant has been awarded.

The award will provide the Therapeutic Docket with a total of \$500,000 to be spent over the course of three years. The funds are to be used for staffing at OAR, Region Ten, and Partner for Mental Health. Each agency will be able to double their current staffing level for the Therapeutic Docket as a result of this grant.

Ross announced that Jennifer Scott-Smith has been selected to serve as the Therapeutic Docket Coordinator. Jen has served as the case manager for docket participants since its inception.

UVa Emergency Department Study:

Last month, a UVa study of formerly-incarcerated jail inmates was published, the culmination of a research collaboration between ACRJ, Region Ten, UVa Hospital, the Criminal Justice Planner and UVa Departments of Systems Engineering and School of Data Science.

This study, the first of its kind, matched ACRJ and Region Ten data previously assembled by the Systems Engineering Capstone Teams with UVa Emergency Department records, under an approved UVA Institutional Review Board protocol that enabled the co-mingling of personally-identified medical information. Some of the key findings of this study are found below:

- Nearly 25% of ACRJ inmates booked in 2019 had an ED visit within 1 month of release
- 41% had an ED visit within 1 year of release
- 35% of ACRJ inmates had 3 or more ED visits within 1 year of release from jail

- ACRJ inmates utilized ED services at rates more than three times that of the general public.
- Former ACRJ inmates were 43% more likely than the general public to present at the ED with a mental health disorder.
- Former ACRJ inmates were twice as likely as the general public to present at the ED with a substance abuse disorder.
- Of those individuals found in both the ACRJ and ED cohorts, 41% were also consumers of Region Ten services.
- There was no statistical difference in overall ED utilization among former ACRJ inmates who were post-release consumers of Region Ten services and those who were not.
- Region Ten consumers who were receiving services before their arrest were nine times more likely to return to Region Ten services upon their release, compared to those inmates who were not linked to services prior to their arrest.
- Inmates were twice as likely to receive Region Ten services with each additional arrest.
- Engagement with Region Ten services prior to arrest decreased the likelihood of former ACRJ inmates presenting to the ED by more than 50% within the first 12 months following their release.

This research, conducted by Dr. Eugenia Hughes, suggests that former jail inmates are utilizing Emergency Department services at rates significantly higher than the general public, particularly in the month following their release from jail, possibly in the absence of a source of primary medical care. The study also suggests that behavioral health intervention prior to incarceration significantly decreases the likelihood that former inmates will require Emergency Department services.

EBDM and CCJB Strategic Plans:

The Albemarle-Charlottesville EBDM Policy Team is in the process of creating a strategic plan to focus on a few key measurable, achievable goals for the next three years. A technical assistance grant has been awarded to Albemarle County and the City of Charlottesville by the National Association of Counties to support the development of the plan, which should be completed by January 2023.

Meanwhile, the CCJB's strategic plan is up for review. The October meeting will be dedicated to this purpose.

CCJB Member Jurisdiction Annual Reports:

Last month, Neal submitted draft reports to each of the jurisdiction-appointed CCJB representatives, for review and comment. Next week, Neal will forward annual reports to all County Executives and Charlottesville's Acting City Manager, in addition to all CCJB members.

CCJB Jail Utilization Trends:

In an attempt to identify trends that are common to all or most of the eight CCJB member

jurisdictions, Neal conducted a regional analysis of jail utilization and presented to the CCJB.

Among the key trends were the following:

- Fewer people were incarcerated in the CCJB footprint, both in real numbers and per capita, from 2011 to 2021.
- This was particularly true of young people, age 18-24.
- However, the percentage of inmates booked on felonies increased during this time period.
- Inmates were increasingly booked in on more charges per intake event.
- Probation violations exerted an increasingly strong influence on booking volume in every CCJB jurisdiction, and represented the fastest-growing offense type in 6 of 8 jurisdictions (all of them rural).
- The average length of an inmate's stay increased in every CCJB jurisdiction. This was particularly true of inmates age 50 or older.
- The percentage of inmates serving longer than 30 days increased in all eight CCJB jurisdictions from 2012 to 2021.
- Black inmates expended fewer beds in 2021 than in 2012 in every CCJB jurisdiction.
- Bed day expenditures plummeted among the youngest inmate group (age 18-24).
- These decreases were offset by significant increases in bed day expenditures among the oldest inmate group (age 50+).

Felony Drug Certification Trends:

Neal presented findings of a study of Department of Forensic Science felony drug certification data. This analysis builds on an earlier study conducted in 2020, and now includes the pandemic years of 2020-21. The data set records the number of felony drug certificates of analysis completed by DFS, by jurisdiction and drug type. This data set represents the best objective tally of drug interdiction trends available, by drug type, and helps jurisdictions better understand trends specific to their locality. As a frame of reference, statewide trends were also presented.

Among the key findings were the following:

- Cocaine certificates of analysis have plummeted in the last decade, regionally and statewide.
- Opioid supplanted cocaine as the most often certified narcotic, both regionally and statewide (first prescription opioids, followed by heroin, and most recently, fentanyl).
- However, in just the past few years, methamphetamine certifications have spiked, both regionally and statewide, rivaling opioids for dominance in the illicit drug trade.
- In 2021, methamphetamine was the most frequently certified felony narcotic in

Albemarle, Nelson, and tied with opioids Madison. Opioids were the most frequently certified felony narcotic in Charlottesville, Fluvanna, Greene, Orange and Louisa (with meth a close second).

- If current trends continue, methamphetamine may soon become the most frequently certified felony narcotic statewide, regionally, and in all eight CCJB jurisdictions.

The meeting was adjourned at 7:30 pm.

The next meeting will be held (in person, if at all possible) on Wednesday, October 12th, from 6 to 7:30 pm.